Routine Program Changes To Commonwealth of Virginia Coastal Resources Management Program

Request for Concurrence September 19, 2005

Chesapeake Bay Preservation Area Designation and Management Regulations 9 VAC 10-20-30 et seq.

Chesapeake Bay Preservation Act 10.1-2100 et seq.

Submitted by: The Commonwealth of Virginia

Department of Environmental Quality

Virginia Coastal Program 629 East Main Street

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INTRODUCTION

The following constitutes a request by the Commonwealth of Virginia for the National Oceanic and Atmospheric Administration (NOAA) Office of Ocean and Costal Resource Management (OCRM) to concur in the incorporation of a Routine Program Change to the Commonwealth of Virginia's Coastal Resources Management Program (CMP).

The Commonwealth of Virginia has revised the Commonwealth's enforceable policies in the Chesapeake Bay Preservation Area Designation and Management Regulations, 9 VAC 10-20-30 et seq. and the Chesapeake Bay Preservation Act 10.1-2100 et seq. The Commonwealth elects to submit these revisions as a Routine Program Change pursuant to 15 C.F.R. part 923, subpart H and the September 10, 2003 NOAA OCRM Guidance for Incorporating Coastal Nonpoint Pollution Control Programs into State Coastal Management Programs (NOAA CNP Incorporation Guidance), which authorizes states to elect to use this process.

ANALYSIS OF INCORPORATION

In accordance with requirements for Routine Program Changes as set forth in Coastal Zone Management Act (CZMA) 306(e), 15 C.F.R. §923.84, and the guidelines contained in OCRM's 1996 Program Change Guidance, the Commonwealth of Virginia has prepared the following analysis of the changes. The analysis: (A) explains why the proffered changes to the CMP are Routine Program Changes and not Amendments as described in 15 C.F.R. §923.80(d); and (B) identifies the enforceable policies to be added to the management program, describes the nature of each program change, and examines the impact the changes have on the existing management program.

(A) Routine Program Change

The previous Chesapeake Bay Preservation Act and Chesapeake Bay Preservation Area Designation and Management Regulations were incorporated into Virginia's Coastal Management Program (CMP) on May 29, 2000 pursuant to the Federal procedures then applicable for incorporating coastal nonpoint pollution control programs. By publication in the Virginia Register Volume 18, Issue 9 (Jan. 14, 2002), effective March 1, 2002, Virginia made some revisions to the regulations, which are submitted herein. In addition, effective March 20, 2005, a technical amendment was made the Chesapeake Bay Preservation Act.

Pursuant to CZMA §306(e) and 15 C.F.R. §923.84, this analysis notifies OCRM of the Routine Program Change and explains why the program change will not result in an Amendment. Under 15 C.F.R. §923.80(d), amendments are defined as substantial changes in one or more of the five listed coastal management program areas:

- (1) uses subject to management;
- (2) special management areas;
- (3) boundaries;

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¹ Virginia's coastal nonpoint program received conditional approval Feb. 23, 1998 and final approval May 16, 2001.

- (4) authorities and organization;
- (5) coordination, public involvement and national interest.

OCRM's Program Change guidance states that a substantial change is a high threshold based on a case-by-case determination. Such determination is made by reviewing indicators of substantial change, such as whether new or revised enforceable policies address coastal uses or resources not previously managed, or make major changes in the way a state CMP manages coastal uses or resources. OCRM's Program Change guidance also states that an explanation why a proposed change will not result in an Amendment should describe the elements of the State CMP that are affected.

Virginia's Chesapeake Bay Preservation Area Designation and Management Regulations provide criteria for the management of Resource Protection Areas, Resource Management Areas, and Intensely Developed Areas, and guide local governments in the implementation of performance criteria. These components are fully approved CNP policies, incorporated in the CMP, and enforceable under State law. In adopting the revisions published January 14, 2002, the Chesapeake Bay Local Assistance Board officially described the changes in the Virginia Register as follows: "1.Clarify language to minimize confusion and misinterpretation. 2. Eliminate any conflicts and unnecessary redundancies between the requirements in the regulations and those in other related state and federal laws and regulations...3. Improve vegetative buffer criteria to provide greater clarity...4. Improve agricultural conservation criteria, 5. Add criteria regarding a board/department process to review local program implementation for consistency...6. Accomplish numerous technical amendments necessitated by changes in terminology and numbering protocols."

During the 2005 General Assembly session, an amendment to the Chesapeake Bay Preservation Act (10.1-2100 et seq.) was adopted which eliminates the Chesapeake Bay Local Assistance Department and transfers responsibility for administration of the Chesapeake Bay Preservation Act to the Department of Conservation and Recreation. The change reflects language in Item 382, Subsection J, of Chapter 4 of the 2004-2006 Appropriation Act enacted during the 2004 Session (Special Session I) that eliminated the Chesapeake Bay Local Assistance Department and transferred its responsibilities to the Department of Conservation and Recreation. The Chesapeake Bay Local Assistance Board continues as the policy board for administration of the Preservation Act. The technical amendments to the Act change the name "Chesapeake Bay Local Assistance Department" to "Department of Conservation and Recreation" where appropriate.

The changes do not substantially affect the uses subject to management under the CMP, special management areas, boundaries of the coastal zone, authorities and organization, or coordination, public involvement and national interest. Hence Virginia requests concurrence in this Routine Program Change.

(B) Effect of Changes on Program

Sections affected by changes to the Chesapeake Bay Preservation Area Designation and Management Regulations are identified in the attached table, which provides a description and analysis of each regulatory change submitted for incorporation into the CMP.

As shown on the attached table, the changes are primarily reorganization, some changes to definitions, the adoption of several "purpose" sections to better guide users of the regulations, elimination of references to dates (for program submission) that had passed, and elimination of obsolete references to technical manuals and regulatory cross-references.

The regulations previously incorporated in the CMP were:

- 9 VAC10-20-30
- 9 VAC10-20-40
- 9 VAC10-20-50
- 9 VAC10-20-60
- 9 VAC10-20-80
- 9 VAC10-20-90
- 9 VAC10-20-100
- 9 VAC10-20-110
- 9 VAC10-20-120
- 9 VAC10-20-130
- 9 VAC10-20-130
- 9 VAC10-20-150
- 0 MAC10-20-150
- 9 VAC10-20-160 9 VAC10-20-210
- 9 VAC10-20-220
- 9 VAC10-20-230
- 9 VAC10-20-230
- 9 VAC10-20-250
- 9 VAC10-20-260

Several of these have been renumbered or their content moved to another section for reorganization. The "purpose" sections 9 VAC10-20-70 and 9 VAC10-20-170 were not previously submitted for incorporation as they were descriptive rather than separate enforceable policies, although the 9 VAC10-20-110 "purpose" section was submitted and incorporated. The purpose sections have since been reorganized and redistributed into separate "purpose" sections in 9 VAC 10-20-70, -170, -181, 191, -211. These have been submitted for incorporation as they will assist users of the program in understanding the enforceable policies embodied in the reorganized regulations. Sections at 9 VAC 10-20-215, -211, -225 are administrative sections.

Section 10.1-2106 (Definitions) of the Chesapeake Bay Preservation Act was the only section amended that was previously incorporated in the Virginia Coastal Management Program and is incorporated herein.

The Routine Program Change will be inserted in the CMP Document in Chapter III, Core Regulatory Program I (Coastal Lands Management).

Regulatory Change	Status in 2000	Change To Reg. Since Incorporation	Significance of Change
9VAC10-20-30. Purpose of	Part of approved CMP	 Existing purpose to establish criteria for 	 Does not represent a substantial
chapter.		requirements that local governments shall incorporate into their plans and ordinances	change. Revision tracks the language of 10.1-2111 (already incorporated).
		"to protect" the quality of state waters	The existing citations already referred
		pursuant to Va. Code 10.1-2109 and 10.1-	to the Chesapeake Bay Preservation
		2111, slightly revised to read "to ensure	Areas.
		that the use and development of land in the	
		Chesapeake Bay Preservation Areas shall	
		be accomplished in a manner that protects"	
		the quality of state waters pursuant to Va. Code 10.1-2109 and 10.1-2111.	
9VAC10-20-40. Definitions.	Don't of a common LCMD		December of the property of the property of
9VAC10-20-40. Definitions.	Part of approved CMP	•Removed references to obsolete federal manuals from definitions of "Highly	• Does not represent a substantial change. Changes were effected for
		erodible soils" and "Highly permeable	clarification and precision.
		soils," corrected subsection numbers in	claimeation and precision.
		"Local program adoption date," and	
		amended cross-references under "Tidal	
		wetlands" to reflect statutory recodification.	
		• "Resource Protection Area" amended to	Clarified and simplified definitions
		define as lands "adjacent to water bodies	to remove ambiguity. Does not
		with perennial flow" rather than "at or near	represent a substantial change; no
		the shoreline," and deleted unnecessary	change in authorities, special
		related definitions of "Shoreline" and	management areas or boundaries.
		"Tributary stream."	
		• Added definition for "Silvicultural	•Silvicultural activities in accordance
		activities" as forest management provisions in accordance with best management	with these state forester BMPs were already defined in previously existing
		practices developed by the state forester	9 VAC 10-20-120.10, which was
		under 10.1-1105 of the Code of Virginia.	already incorporated. Not a substantial
		and the court of the court of the same.	change.
9VAC10-20-50. Local program	Part of approved CMP	•No change	

development.	approval		
9VAC10-20-60. Elements of	Part of approved CMP	•Removed dates for local governments to	•Not a substantial change.
program.		adopt elements of the program (already	
		past), and corrected regulatory references to	
		reflect current numbering.	
9VAC10-20-70. Purpose.	Not included in the	•Not submitted in 2000 as it was merely	•Not a substantial change. Should be
	approved CMP	explanatory that "the criteria in this part	included as a part of the program
		provide direction for local government	
		designation" of the areas subject to the	
		incorporated performance criteria in the	
		subsequent sections.	
9VAC10-20-80. Resource	Part of approved CMP	•Amended to insert "At a minimum" before	• Not substantial changes. The
Protection Areas.		the lands that constitute the Resource	language revisions were adopted for
		Protection Area. The phrase "at or near the	clarification and precision, and for
		shoreline" was changed to "adjacent to	reduction of redundancy in the
		water bodies with perennial flow" and the	regulation. They do not change uses
		term "tributary streams" was amended	subject to management; special
		throughout this section to "water bodies	management areas; boundaries;
		with perennial flow" in accordance with the	authorities and organization;
		definition simplifications in 9VAC10-20-40	coordination, public involvement and
		above. Added "considered by the local	national interest.
		government to meet" describing criteria for	
		"Such other lands." Renumbered existing	
		prohibition on reduction of a Resource	
		Protection Area buffer area absent reliable,	
		site-specific information, and substituted	
		"modification" for "reduction." Added	
		subsection stating that for generally	
		determining whether water bodies have	
		perennial flow, local governments may use	
		one of two stipulated methods as long as the	
		methodology is adopted into the local	

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		program and applied consistently. Replaced	
		in defining the full buffer area "equivalent	
		measures in compliance with Part IV" with	
		"encroachments, and permitted vegetation	
		clearing in compliance with Part IV."	
9VAC10-20-90. Resource	Part of approved CMP	•Amendments in the subsection of land	References to use of mapping
Management Areas.		categories considered for inclusion in the	resources where available do not
		Resource Management Area: "and, where	represent substantial changes. There
		mapping resources indicate the presence of	is no change in uses, special
		these land types contiguous to the Resource	management areas, boundaries, or
		Protection Area, should be included in	authorities. Language revisions were
		designation of Resource Management	for clarification consistent with the
		Areas:" Existing requirements in subsection	Board's existing "Board
		C referencing evaluation criteria for	Determination of Consistency
		Resource Management Areas added	Regarding Local Designation of
		guidelines for evaluating the relationships	RMA, dated July 24, 1991 and used
		of stipulated land categories to water quality	throughout the life of the program.
		protection for local governments with few	unoughout the me of the program.
		or no evident Resource Management Area	
		land types and for localities with no	
		mapping resources or with mapping	
		resources for only portions of their	
		iurisdiction.	
9VAC10-20-100. Intensely	Part of approved CMP	• Updated the clause stipulating the timing of	• Do not represent substantial changes.
Developed Areas.	Tart of approved Civil	conditions for the designation of Intensely	The language revisions were for
Developed Aleas.		Developed Areas by changing the temporal	precision and reflect that the
		requirements from current conditions to	conditions defining "intensely
		conditions that "existed at the time the local	developed areas" are now past. No
			changes in uses subject to
		program was originally adopted." Included "constructed stormwater drainage systems"	Ü
			management; special management
		along with public sewer and water systems.	areas; boundaries; authorities and
			organization; coordination, public

			involvement and national interest.
9VAC10-20-105. Site-specific	Part of approved CMP	• Revises existing language requiring local	Does not represent a substantial
refinement of Chesapeake Bay	[was 9VAC10-20-110.B]	governments, as part of their plan-of-	change. This section is based on a
Preservation Area boundaries.		development review process or during their	former subsection B of 9 VAC10-20-
		review of a water quality impact assessment	110, which was previously
		in connection with proposed development,	incorporated.
		to conduct or confirm a reliable, site-	
		specific evaluation and to adjust Resource	
		Protection Areas based on the evaluation	
		where necessary.	
9VAC10-20-110. Purpose	Part of approved CMP	• Rephrased nonpoint source goal to require	• The redevelopment performance
		no net increase from development on	standards of no net increase, and 10
		previously developed land "where the	percent decrease moved here from
		runoff was treated by a water quality	existing 9 VAC 10-20-120.8, which was previously incorporated. No
		protection best management practice" and a 10 percent decrease "where the runoff was	substantial change in uses, authorities.
		not treated by one or more water quality	substantial change in uses, authorities.
		best management practices."	
		best management practices.	
		• Moved former subsection B to 9 VAC 10-	The requirement to incorporate
		20-105 (above). Added subsection D	performance criteria into plans and
		requiring local governments to incorporate	ordinances and others as appropriate
		the criteria into their comprehensive plans,	was already required in former 9 VAC
		zoning ordinances and subdivision	1020-140 and Va. Code 10.1-2107, -
		ordinances and granting discretion to	2109, and 211, all of which were
		incorporate such criteria in such other	already incorporated.
		ordinances and regulations as appropriate in	
		accordance with the pertinent statutes and	
		regulations.	
9VAC10-20-120. General	Part of approved CMP	Minor wording changes eliminate	Language revisions were for
performance criteria.		ambiguity by substituting "proposed" for	clarification and precision purposes.
		"desired" and "allowed" uses not yet	

approved, substitute "practicable" for "possible" to eliminate ambiguity, and update the numbering of cross-references to laws and regulations. •Amended to state how local governments will implement performance criteria [t]hrough their applicable land use ordinances, regulations and enforcement mechanisms."	 Language was moved to this section, it was formerly in 9 VAC 10-20-140, which was previously incorporated is therefore still included in the CMP.
•Added clauses to standards for on-site sewage treatment systems not requiring a VPDES permit, allowing local governments discretion to offer stipulated alternatives to mandatory pump-outs at least every five years, and an alternative for new construction of installing an approved alternating drainfield system rather than a 100 percent capacity reserve disposal site.	Clarifies discretion for meeting existing standards through equivalent measures.
•Amended the stormwater management criterion to cross-reference Virginia's regulations (which apply in any event). The no-net increase for new development and 10 percent decrease for redevelopment was moved to 9 VAC 10-20-110 above. Added references to VPDES permits under the existing options for stormwater management.	• Cross-references compliance with stormwater regulations, required by the Clean Water Act. Not a substantial change; no changes in regulated uses or authorities.
 Agricultural and silvicultural criteria amended by removal of obsolete manual 	Updates to regulation reflect current

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		references and dates for plan submissions,	status. Lands placed under soil and
		monitoring, and approvals in 1991 and 1995	water conservation plans require
		that had passed. Added "lands otherwise	assessment of implementation, and
		defined as agricultural land by the local	lands not under plans must be assessed
		government." Requirement to have a soil	to determine what planning is needed.
		and water quality conservation plan	References revised to assure use of
		replaced with a mandate to have a soil and	current extension and regulatory
		water quality assessment that evaluates the	standards for such plans and practices.
		effectiveness of existing practices pertaining	The local soil and water conservation
		to soil erosion and sediment control,	district board remains the approving
		nutrient management and management of	authority for plans, as it is under
		pesticides and, where necessary, results in a	existing regulation.
		plan that outlines additional practices	
		needed to ensure water quality protection.	• Changes to the section do not change
		Recommendations for additional	uses subject to management; special
		conservation practices need address only	management areas; boundaries;
		those issues applicable to the tract or field	authorities and organization;
		being assessed, and cost-shared practices	coordination, public involvement or
		must be designed consistent with cost-share	national interest.
		practice standards, soil loss standards,	
		nutrient management and soil test standards,	
		and pest chemical standards of government	
		regulations and extension services.	
		Assessments are higher priorities in RPAs,	
		and assessments and plans are submitted to	
		local soil and water conservation district.	
9VAC10-20-130. Development	Part of approved CMP	Changes rephrase and renumber	 Do not represent substantial changes.
criteria for Resource Protection		subsections of existing regulation. In	The language revisions were for
Areas		allowing development within RPA	clarification and precision purposes
		eliminates continuance of a use "existing at	and for reduction of redundancy in the
		the time of local program adoption" and	regulation; also relocation of
		substitutes development or redevelopment	provisions from other sections as

in a designated Intensely Developed Area (which includes this under existing 9VAC-10-20-100). Authorizes uses established pursuant to subsection 4.a of the regulation (formerly authorized by B.2 - lots recorded before Oct. 1, 1989), roads or driveway crossings satisfying the regulation (already authorized by former subsection A.3), and a flood control or stormwater management facility satisfying the conditions set forth in the regulation (already authorized as a water-dependent facility under former A.1 and the definition of such facilities). Redevelopment outside Intensely Developed Areas authorized only where "no increase in impervious cover" (this was formerly part of the definition of redevelopment above 9VAC 0-20-40, but moved here as performance standard).

The requirement for a water quality impact assessment for any proposed land disturbance in the RPA was moved from former subsection A to subsection 6.

Amendments specify conditions for flood control and stormwater management facilities in Resource Protection Areas that drain or treat water from multiple development projects (see above); and exemptions for water wells, passive recreation facilities such as paths and trails, and historic preservation and archeological

noted.

- Additions to the regulation do not constitute substantial changes as they do not change
- (1) uses subject to management;
- (2) special management areas;
- (3) boundaries;
- (4) authorities and organization;
- (5) coordination, public involvement and national interest.
- Buffer requirements set forth with more specificity, but the requirements, widths, performance standards, percentages, remain the same.

		activities in Resource Protection Areas (relocated from former 9VAC 10-20-150.C) • Existing buffer area requirements for 100-foot buffers with same percentage sediment and nutrient reduction provisions reorganized and augmented with more detail, including explicit requirements for reestablishing 100-foot wide buffers where land uses such as agriculture or silviculture within the area of the buffer cease and the lands are proposed to be converted to other uses. Provisions on permitted modifications, and agricultural buffer management and agricultural encroachments relocated within the section (with allowance of up to 75 foot agricultural encroachments under tight circumstances that ensure water quality protection at least the equivalent of that provided by the 100-foot buffer). Buffer requirements authorized	
		(with allowance of up to 75 foot agricultural encroachments under tight circumstances that ensure water quality protection at least the equivalent of that provided by the 100-	
		government discretion (from former subsection B.3).	
9VAC10-20-140. [Repealed]	Part of approved CMP	This section, "Local program development", was repealed.	• Not a substantial change. The language in this section was moved to 9 VAC 10-20-110. D, discussed above, is therefore still included in the CMP.
9VAC10-20-150. Nonconformities, exemptions, and exceptions.	Part of approved CMP	 Amended to replace "nonconforming use and development waivers" with "Nonconforming uses and noncomplying 	• The language revisions were for clarification and precision purposes and for reduction of redundancy in the

		 Amended to add "fiber-optic" facilities covered by the regulation. The term "gas" lines was amended to "natural gas" lines. "Underground telecommunications" and "cable television" lines owned, permitted, or both, by a local government or regional service authority were added to the list of local government utilities conditionally exempt from the regulation subject to existing provisos to minimize land disturbance. Added the subsection regarding exceptions formerly found at 9 VAC 10-20-160, spelling out provisions for local procedures, and requiring that relief not be afforded for conditions or circumstances that are self-created or self-imposed. Deleted the subsection addressing exemptions for water wells, passive recreation, and historic preservation, moving it to 9 VAC 10-20-130 (noted above). 	regulation as some of these requirements were formerly stated in 9VAC10-20-160 and therefore are still included in the CMP • Itemized public facilities have the same land disturbance as the existing utility lines (e.g., "telephone" and "electric" lines were already covered). Additions to the regulation do not constitute substantial changes as they do not change uses subject to management; special management areas; boundaries; authorities and organization; coordination, public involvement and national interest
9VAC10-20-160. [Repealed]	Part of approved CMP	• This section, "Exceptions to the criteria", was repealed.	• Not a substantial change. Content moved to 9 VAC10-20-150.C, which was previously incorporated and therefore is still included in the CMP.
9VAC10-20-170. Purpose.	Not included in the approved CMP	• Not submitted in 2000 as it was merely explanatory. Purpose "to assist local	• Not a substantial change. Should be included as part of the program.

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		governments in the development of a	
		comprehensive plan or plan component that	
		is consistent with the Act, and to establish	
		guidelines for determining the consistency	
		of the local comprehensive plan or plan	
		component with the Act."	
9VAC10-20-171.	Part of approved CMP	• Added "and maintain, as appropriate" to the	• Do not represent substantial changes.
Comprehensive plans.	[Was 9 VAC 10-20-220]	charge to local governments to establish an	The language revisions were for
		information base. Added to the list of	clarification and precision purposes.
		information considerations: "physical	Also reduction of redundancy in the
		constraints to development, including soil	regulation, as many of these
		limitations," substituted "[t]he character and	requirements were formerly stated in
		location of commercial and recreational	9VAC10-20-220, which was
		fisheries and other aquatic resources, for	previously incorporated.
		"other marine resources", added "catalog of	
		existing and potential water pollution	 Additions to the regulation do not
		sources," and "public and private waterfront	constitute substantial changes as they
		access areas." Amended existing elements	do not change
		of this list to add "streambank" to the	(1) uses subject to management;
		identified erosion problems and to excise	(2) special management areas;
		"and location of erosion control structures"	(3) boundaries;
		from that same clause. The list of issues to	(4) authorities and organization;
		be included in policy statements for the	(5) coordination, public involvement
		comprehensive plan was amended to	and national interest
		include "existing and proposed land use" in	
		the issue of physical constraints to	
		development; "threats to the water supply or	
		groundwater resources from existing and	
		potential pollution sources" in the issue of	
		protection of potable water supply; and	
		"other aquatic resources" in the issue of the	
		relationship of land use to commercial and	

9VAC10-20-180. [Repealed]	Not included in the approved CMP	recreational fisheries. Added "mitigation of the impacts of land use and its associated pollution upon water quality" and "shoreline and streambank erosion problems" and "reduction of existing pollution sources" as one of the means to improve potential water quality as an element on this list of issues. •This section, "Local assistance manual", was repealed.	• Not a substantial change. Content was moved to 9VAC10-20-215 and is addressed below and therefore is still included in the CMP.
9VAC10-20-181. Purpose.	Not included in the approved CMP	• Amendments added this provision, based on former 9 VAC 10-20-170, stating that the purpose of this part is to assist local governments in the preparation of land use and development ordinances consistent with the Act and regulations	Not a substantial change. Amendment reflects reorganization of the regulation.
9VAC10-20-190. [Repealed]	Not included in the approved CMP	• This section, "Board to establish liaison", was repealed.	• Not a substantial change. Content of this section was moved to 9VAC10-20-221 and is therefore still included in the CMP.
9VAC10-20-191. Land development ordinances regulations and procedures.	Part of approved CMP [was 9VAC10-20-220]	• Language revised to clarify how local governments shall review and revise their land development regulations to comply with §10.1-2109. This section is based on subsection B of repealed 9VAC10-20-220.	• Not a substantial change. This section applies more generally to land development ordinances and regulations rather than specifically to zoning and subdivision ordinances.
9VAC10-20-200 to 9VAC10- 20-210. [Repealed]	Part of approved CMP	Repealed.	• Not a substantial change. The substance of these sections was moved to sections 9 VAC 10-20-130 and 9

			VAC 10-20-191 and is therefore still included in the CMP.
9VAC10-20-211. Purpose.	Not included in the approved CMP [was 9VAC10-20-170]	• Section explains that the purpose of this part is to assist local governments in the timely preparation of local programs to implement the Act and to establish an administrative procedure for determining local program consistency with the statute.	Not a substantial change. Should be included as part of the program
9VAC10-20-215. Local assistance manual.	Not included in the approved CMP [was 9VAC10-20-180]	• Section requires the department to prepare a manual to provide guidance to assist local governments in the preparation of local programs to implement the statute and regulations.	• Not a substantial change. This requirement was formerly stated in 9VAC10-20-180 [Repealed]. Should be included as part of the program.
9VAC10-20-220. [Repealed]	Part of approved CMP	 This section, "Preparation and submission of management program," was repealed. 	• Not a substantial change. Content moved to 9VAC10-20-171, and 9VAC10-20-231 and is therefore still included in the CMP.
9VAC10-20-221. Board to establish liaison.	Not included in the approved CMP [was 9VAC10-20-190]	• Section requires the board to establish liaison with each local government to assist in developing and implementing local programs, in obtaining technical and financial assistance, and in complying with the statute and regulations.	• Not a substantial change. This requirement was formerly stated in 9VAC10-20-190 [Repealed].
9VAC10-20-225. Planning district comments.	Not included in the approved CMP	• Added this section stating that local governments are encouraged to enlist the assistance and comments of regional planning district agencies early in the development of their local programs.	Not a substantial change.
9VAC10-20-230. [Repealed]	Part of approved CMP	This section, "Certification of local program", was repealed.	• Not a substantial change. Content moved to paragraph 2 of 9VAC10-20-250 and is therefore still included in

			the CMP.
9VAC10-20-231. Preparation and submission of management program.	Part of approved CMP [was 9VAC10-210 and - 220]	• Requiring local governments to adopt the full management program and stipulating the criteria for local government use in preparing local programs and the board's use in determining local program consistency, designation of Chesapeake Bay Preservation Areas, allows local governments to use civil penalties.	• Does not constitute a substantial change. No changes in use, special management areas, boundaries, authorities, or coordination. Adoption requirement was formerly stated in 9VAC10-20-220 [Repealed]; amendments more clearly reflect the way the program is implemented by removing expired time limits and changing "guidelines" to "criteria" for consistency. Designation of Preservation Areas was formerly in 9VAC10-20-210 [Repealed]. Civil penalty authority based on cited sections of the Act already incorporated in CMP.
9VAC10-20-250. Administrative proceedings.	Part of approved CMP	• Updates cross-references to Virginia administrative process. Adds clauses for how board will carry out its responsibilities under §10.1-2103 including requirement for local government annual implementation report outlining the implementation of the local program and that the board develop a compliance review process. Added the clause addressing the manner and process of the board's certification of continued implementation of a local program.	• Do not represent substantial changes. The language revisions were for clarification and precision purposes and for reduction of redundancy in the regulation, as requirements were formerly stated in 9VAC10-20-230. [Repealed]. The amendments more clearly describe the certification process. Does not change uses, authorities, or coordination.
9VAC10-20-260. Legal proceedings.	Part of approved CMP	• Inserted into the clause regarding the actions of the board prior to taking legal action against a local government to ensure	• Not a substantial change. The change represents the cross-referencing of the existing 9VAC10-20-250 procedure.

	compliance the phrase which indicates that the first step is to "initiate an administrative"	
	proceeding under the Act and 9 VAC 10-20-250 to obtain such compliance".	